Request for Decision City Council



| | | | | 1 | Гуре с | of Decision | | | | |
|---------------|----------------|-----|----------|-----------------|--------|-------------|---|--------|---------|-----|
| Meeting Date | | Mar | ch 28, 2 | 2007 | 4 | Report Date | | March | 15, 200 | 7 |
| Decision Requ | ested | Х | Yes | | No | Priority | Х | High | | Low |
| | Direction Only | | | Type of Meeting | Х | Open | | Closed | | |

Report Title Sudbury 125th Anniversary Celebrations

| Budget Impact / Policy Implication | Recommendation |
|---|---|
| This report has been reviewed by the Finance | |
| | THAT the Council of the City of Greater Sudbury celebrate the 125 th Anniversary of the founding of the community that is today the City of Greater Sudbury, in 2008; and THAT staff be directed to report to Council by June 2007, with options for anniversary programming and proposals for a community organization to oversee the 2008 festivities. |
| X Background Attached | Recommendation Continued |
| | |
| Caroline Hallsworth Executive Director, Administrative Services | Mark Mieto Chief Administrative Officer |

Title: Sudbury 125th Anniversary Celebrations Page: 2

Date: March 15, 2007

| Report Prepared By | Division Review |
|---|-----------------|
| | |
| Caroline Hallsworth Executive Director of Administrative Services | |

BACKGROUND

There are a variety of dates associated with the founding of the community which has evolved to become the City of Greater Sudbury. The "family tree" for the City of Greater Sudbury, as developed by the City Solicitor, is attached for the information of Council.

Prior to the discovery of ore in 1883, as the Canadian Pacific Railway began work on the railway line through this area, the lumber camp known as Sainte-Anne-des-Pins was located in the region. According to the book "Sudbury: Rail Town to Regional Capital", as the east and west lines of the railway converged in 1883 "Sudbury became a major construction site and company town." Later that same year, the province sent surveyors into the region "to divide the region into townships and impose its authority." Named in honour of the CPR commissioner's wife's hometown in England, Sudbury was referred to informally as the Village of Sudbury which was part of the geographic township of McKim. The CPR station, the jail and the courthouse, all of which are highly symbolic in the evolution from a settlement of homes, to a community, were constructed in 1883.

As the settlement grew and developed it gradually became increasingly formal in structure. Originally local affairs were governed by the CPR under the federal Public Works Act. A few years later, the McKim Municipal Township Council was established and was believed to be in operation by January 1887. The townships of Rayside and Balfour were both formed on January 1, 1890. The Town of Sudbury was incorporated on January 1st, 1893. The United Townships of Drury, Denison and Graham were incorporated on January 1, 1894 followed by the incorporation of the Town of Copper Cliff in 1902, the Township of Waters in 1903, the Township of Hanmer in 1904, the United Townships of Neelon and Garson in 1905 and the Township of Blezard in 1906.

In 1976, the Council of the City of Sudbury passed resolution 76-563 which stated in part that the City promote tourism by planning an annual summer festival,

...with the Grand Founder's Day Festival in 1983 to commemorate the founding of the settlement of Sudbury and a Grand Centennial Festival in 1993 to commemorate the 100th year of the incorporation of Sudbury as a municipality...

Subsequently, in 1979 Council recognized the Sudbury Centennial Foundation as the organizing body for the 1983 Centennial which celebrated the 100th anniversary of the founding of the community of Sudbury. A number of special events were held during 1983 and the Sudbury Centennial Time Capsule 1983-2083 was preserved in the lobby of Tom Davies Square. The anniversary of the incorporation of the City of Sudbury was not formally celebrated in 1993.

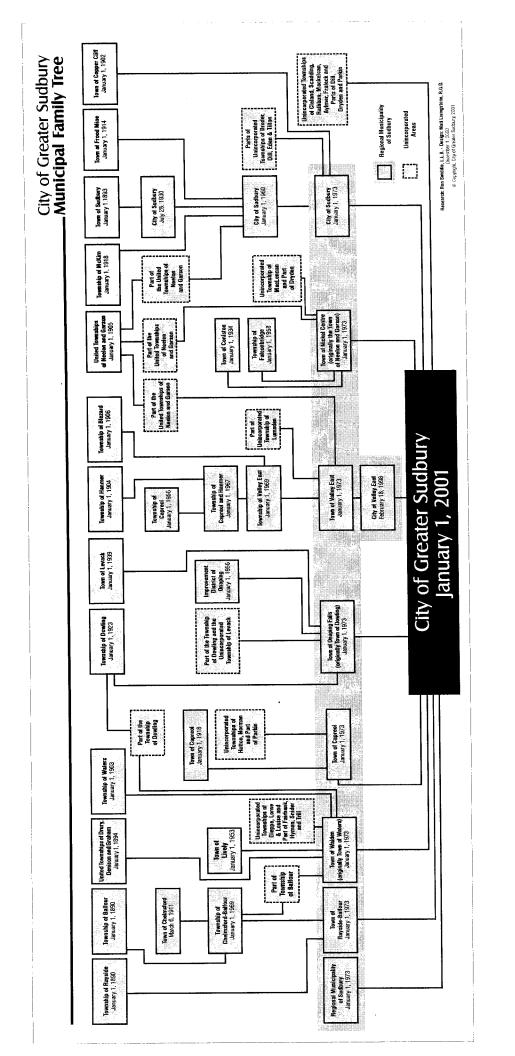
Title: Sudbury 125th Anniversary Celebrations Page: 3

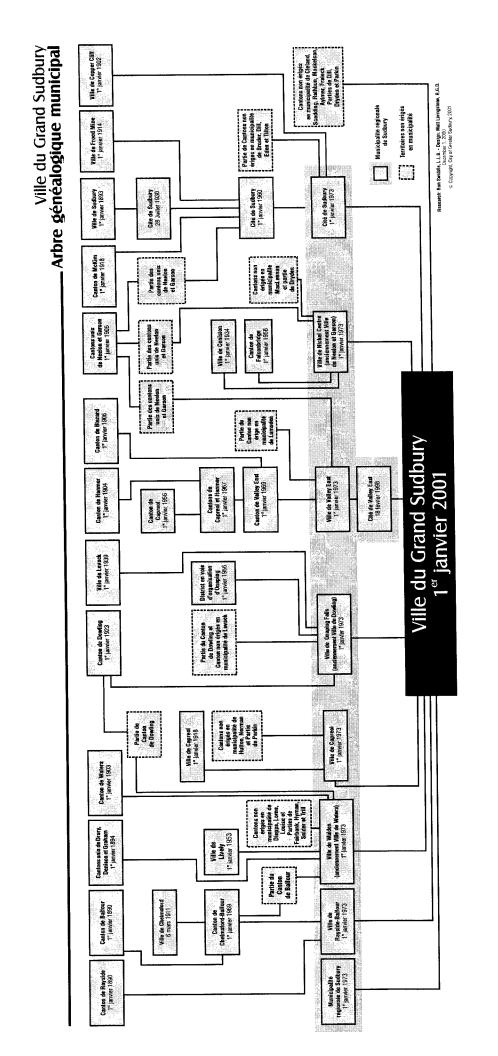
Date: March 15, 2007

Council can determine which anniversary it wishes to mark and celebrate. The first option is to celebrate the 125th anniversary of the 1883 discovery of ore and the naming of Sudbury. The second option, is to celebrate the 125th anniversary of the formation, in 1890, of the first legal entities, the Townships of Rayside and Balfour. A third option would be to pick one of the other municipally significant dates, such as the establishment of the first Township Council (McKim Municipal Township Council 1887), incorporation of the first town (Sudbury in 1893), formation of the Regional Municipality (1973) or creation of the new City of Greater Sudbury (2001) as the anniversary date.

As Greater Sudbury is a community of communities and as each of the predecessor municipalities have different anniversary dates relating to their establishment as legal entities, and as the community celebrated its 100th anniversary in 1983, it is recommended that the first option, of celebrating the 125th anniversary of the 1883 discovery of ore and the naming of Sudbury, be selected by Council.

An interdepartmental staff work group, which will include representatives from Community Development and Growth and Development will be established to develop a report, to be presented to Council in June 2007, with options for anniversary programming and proposals for a community organization to oversee the 2008 festivities.





Request for Decision City Council



| Type of Decision | | | | | | | | |
|-----------------------------|-----|-------------|----|-----------------|----------------|------|--------|--|
| Meeting Date March 28, 2007 | | | | Report Date | March 14, 2007 | | | |
| Decision Requested | Х | Yes | No | Priority | Х | High | Low | |
| | Dir | ection Only | | Type of Meeting | х | Open | Closed | |

Report Title

Greater Sudbury Housing Corporation Reserves

Budget Impact & Policy Implication

This report has been reviewed by the Finance Division and the funding source has been identified.

Due to unusual circumstances in 2006, the GSHC was unable to complete its capital program. This resulted in unspent funding of \$155,000. In addition, the extremely low vacancy rate meant that the GSHC could not acquire sufficient units from the private rental market to meet its Rent Supplement Program unit target allocation. This resulted in underspending of \$105,000.

The projected City surplus will not be impacted by this allocation of funds to the GSHC as the underspending was unanticipated. However, it will result in a decreased actual surplus.

Recommendation

It is recommended that Council permit the Greater Sudbury Housing Corporation (GSHC) to seed the program reserve accounts from GSHC 2006 underspending as outlined in the attached report.

X Background Attached

Recommendation Continued

Recommended by the Department

C Matheson

Catherine Matheson

General Manager, Community Development

Recommended by the C.A.O.

Mark Mieto

Chief Administrative Office

Title: Greater Sudbury Housing Corporation Reserves

Date: March 14, 2007

Denis Desmeules Manager, Housing Services

| | Division Review | |
|---------------|-----------------|--|
| | | |
| Nissa | | |
| Name Title | | |

Page:

Background

Last December, Council approved the establishment of reserve accounts by the Greater Sudbury Housing Corporation (GSHC) beginning in 2007. The reserve accounts were to be established in designated program areas to help offset future cost pressures. The reserves were to be funded through potential annual underspending.

Prior to Council's approval of reserves, any GSHC underspending was returned to the CGS.

The GSHC is requesting that it be allowed to begin populating its reserves beginning with the unanticipated 2006 underspending.

Details

In 2006, the GSHC underspent in its Capital account and the Rent Supplement Program account. The underspending in the Capital account was due in particular to a tender which could not be awarded due to the lack of bidders. The tender was for an emergency generator at the high rise project located at 1920 Paris. Indications are that early issuance of the tender in 2007 will result in more competitive bids being received. The requested amount to be brought forward is \$155,000. Should the request not be granted, the GSHC will be required to fund the generator from this year's capital allocation. This will be accomplished by cancelling and/or postponing other needed capital repairs.

The underspending in the Rent Supplement Program is due in part to the city's very low vacancy rate. The tight market conditions made it difficult for the GSHC to acquire new units or replace units which are being cancelled. The CGS relies on rent supplement units to help achieve its legislated service level targets. The GSHC also reports that the cost of new units is higher than that of existing units due to the higher rents being commanded in the market. This, combined with the rising cost of existing units, is expected to create future rent supplement program expenditures pressures. The 2006 program underspending was \$105,000. Should the request not be granted, the GSHC will have difficulty replacing cancelled units and may not be able to acquire new units. The CGS may not achieve its legislated service level targets.

Recommendation

It is recommended that the GSHC be permitted to seed the reserves for each of the program areas as detailed above (total amount \$260,000).

Request for Decision City Council



| Type of Decision | | | | | | | | | | |
|--|-------|-----|----------|-----|----|-----------------|----|------|--|--------|
| Meeting Date March 28, 2007 Report Date March 16, 2007 | | | | | | | 07 | | | |
| Decision Requ | ested | Х | Yes | | No | Priority | Х | High | | Low |
| | | Dir | ection C | nly | | Type of Meeting | Х | Open | | Closed |

Report Title

Decision on the City of Greater Sudbury's Application for 96 New Long-Term Care Beds to the Ministry of Health and Long Term care

| William y of Fleath at | 14 15119 15111 |
|---|---|
| Budget Impact & Policy Implication | Recommendation |
| This report has been reviewed by the Finance Division and the funding source has been identified. | |
| NOT APPLICABLE | WHEREAS there is an urgent need for the development of long-term care beds within the City of Greater Sudbury, and |
| | WHEREAS increasing health care demands due to the aging population have contributed to the current wait list of 477 clients waiting for admission to long term care homes; and |
| | WHEREAS the City of Greater Sudbury and the Province have invested \$22.0 million into the creation of the seniors campus at Pioneer Manor which has significantly enhanced 220 of the 342 resident rooms to the highest physical standard of accommodation within the long term care industry; |
| | THEREFORE BE IT RESOLVED THAT the City actively support and encourage other long -term care providers in their application and development of the newly announced 96 additional beds for the City of Greater Sudbury, and; |
| Background Attached | Recommendation Continued |
| | |

Recommended by the Department

Catherine Matheson
General Manager, Community Development

Recommended by the C.A.O.

Mark Mieto

Chief Administrative Officer

Page:

Date: March 28, 2007

| Report Prepared By | | | | | | |
|---|--|--|--|--|--|--|
| c mathson | | | | | | |
| Randy Hotta Director of Long Term Care and Senior Services | | | | | | |

| | Division Review | |
|-------|-----------------|--|
| | | |
| Name | | |
| Title | | |

RECOMMENDATION CONTINUED:

THAT the Minister of Health and Long Term Care be lobbied by City Council to maintain the operation of the 70 interim beds at Pioneer Manor as opposed to the removal of the 72 interim beds once the new 96 beds are opened; and

THAT the City of Greater Sudbury continue to progressively lead and support geriatric services within our community through the completion of the Seniors Campus at Pioneer Manor and its components which are the Regional Geriatric Program, Northeastern Ontario Dementia Assessment and Consultation Services (NODAC), supportive housing and the City of Lakes Family Health Team.

BACKGROUND:

The Ministry of Health and Long Term Care (MOHLTC) has issued a call for Applications for Long-Term Care beds in the City of Greater Sudbury. This current call for applications for Sudbury is open to any party that may be interested in developing new long-term care beds within the City of Greater Sudbury. Applications to the Ministry are due on April 13, 2007.

LONG-TERM CARE OVERVIEW:

| Permanent Beds | # of Beds |
|-------------------------------------|------------|
| Finlandia | 110 |
| Elizabeth Centre | 128 |
| St. Joseph's Villa | 128 |
| Extendicare - Falconbridge | 234 |
| Extendicare - York | 288 |
| Pioneer Manor | <u>342</u> |
| Total Permanent LTC Beds in the CGS | 1,230 |
| Interim Beds | |
| Finlandia | 2 |
| Pioneer Manor | <u>70</u> |
| Total Interim LTC Beds in CGS | 72 |
| | |

Date: March 28, 2007

ALLOCATION OF ADDITIONAL BEDS:

- 96 Permanent Beds allocated to the City of Greater Sudbury
- In addition to operating funds, the MOHLTC will provide \$75,000 per bed towards construction costs, payable over a period of 20 years.
- The 96 permanent beds will replace the current 72 interim long-term care beds when completed.

OPTIONS:

Three options have been prepared and considered:

- 1. No application
- 2. Application for the construction of beds at Pioneer Manor
- 3. Application for the construction of beds at a yet to be identified new location.

Recommendations from Pioneer Manor's Committee of Management are brought forward to Council in the presented resolution.

Components of the Seniors Campus

Regional Geriatric Program (RGP)

There are currently five Regional Geriatric Programs in the province of Ontario that have been established at academic health sciences centre in Ottawa, London, Toronto, Kingston and Hamilton. Regional Geriatric Programs provide a comprehensive network of specialized geriatric services which assess and treat functional, medical, and psychological aspects of illness and disability in older adults who have multiple and complex needs. Greater Sudbury has for many years been trying to recruit a geriatrician and the establishment of a Regional Geriatric Program will not only facilitate our recruitment efforts but it will also bring a much needed resource to our medical community.

Northeastern Ontario Dementia Assessment and Consultation Service (NODAC)

The Northeastern Ontario Dementia Assessment and Consultation Service provides access to a specialized Geriatrician services through the use of videoconferencing technology. Since it's inception in 2003 there have been over 100 referrals made to the service. The service saves the client the time and expense of travelling to see a specialist. The videoconferencing "studio" has seen over 1100 patients who access the site to be assessed by other specialists.

Page:

Date: March 28, 2007

City of Lakes Family Health Team

The City of Greater Sudbury, the Northern Ontario School of Medicine as well as the Sudbury Regional Hospital submitted a proposal to the Ministry of Health and Long Term Care to establish one of the 150 Family Health Teams announced by the Ministry of Health and Long Term Care. In 2005 the Ministry of Health and Long Term Care announced the approval of the City of Lakes Family Health Team. The City of Greater Sudbury's contribution to the project was the provision of infrastructure. There are four sites that have been proposed that include the Seniors Campus, Valley East, Walden and Rayside-Balfour. Construction of the Seniors Campus site is expected to begin mid summer (2007).

Summary

It is expected that other Long Term Care providers will be bidding on the new 96 LTC beds for this community. Given that the City and the Province has shared the total capital cost and invested \$22 million into the redevelopment of Pioneer Manor which includes the completion of the Seniors Campus. It is recommended that the City focus on the completion of the Campus; the regional geriatric program, Northeastern Ontario Dementia Assessment and consultation services, supportive housing and Family Health Team as these components are critical to the recruitment of a geriatrician to this community and to the enhancement of seniors services.

Request for Decision City Council



| Type of Decision | | | | | | | | | | |
|-----------------------------|-------|------|-----|-----------------|----|-------------|---|----------------|--|-----|
| Meeting Date March 28, 2007 | | | | | | Report Date | | March 22, 2007 | | 7 |
| Decision Requ | ested | Х | Yes | | No | Priority | Х | High | | Low |
| Direction Only | | Only | | Type of Meeting | Х | Open | | Closed | | |

Report Title

North Bay petition to Province regarding Ontario Municipal Partnership Fund (OMPF)

| Buc | dget Impact / Policy Implication | | Recommendation |
|-----|---|---|---|
| Х | This report has been reviewed by the Finance Division and the funding source has been identified. | | |
| | | the Cit Munic WHEF Deliver and WHEF Ontari and NOW of Green provide OMPF FURT the Contari and | REAS municipalities in the North and particularly by of Greater Sudbury rely heavily on the Ontario ipal Partnership Fund grant (OMPF); and REAS a Provincial-Municipal Fiscal and Service by review is scheduled to be complete in 2008; REAS North Bay has petitioned the Province of the oto guarantee an increase in OMPF for 2007; THEREFORE BE IT RESOLVED THAT the City stater Sudbury support the North Bay position ding the OMPF, by petitioning the Province to lean indexed stable funding guarantee to the grant; and THEREFORE BE IT RESOLVED THAT the Province to the grant; and the Province continue to reconcile of the province continue to reconcile of the province including the frozen programs, thus ing no additional burden be placed on the yer. |
| X | Background Attached | | Recommendation Continued |

Recommended by the Department

Lorella Hayes

Chief Financial Officer / Treasurer,

Recommended by the C.A.O.

Mark Mieto

Chief Administrative Office

Title: North Bay petition to Province regarding OMPF Page: 2

Date: March 22, 2007

| Report Prepared By | Division Review |
|--------------------|-----------------|
| | |
| Sphoo | |
| Cheryl Mahaffy | |
| Deputy Treasurer | |

BACKGROUND:

The City of North Bay has asked the City of Greater Sudbury to support it's request to the Province to provide a minimum funding level based on the Community Reinvestment Fund Grant for 2004 plus inflation. The illustrations used in the North Bay report indicate that our City could benefit from this change.

The City of Greater Sudbury is the largest recipient of OMPF funding, at a budgeted \$59.4 million for 2007. The details involved in calculating the grant were provided to Council in the 2007 budget binder, and are attached to this report.

A portion of the OMPF grant is based on expenditures for social programs. Some of the social program components are 'frozen' in that regardless of expenditure increases, there will be no grant increases. However, a number of programs do generate increased OMPF fund (Ontario Works, Ontario Disability, Child Care, for examples). When the Province announced the city's 2007 OMPF grant, it based the grant on provincial estimates of the City's anticipated social program expenditures for 2007. The estimates the Province used were based on our 2006 expenditures to September, annualized. However, our 2007 budget projects increases in a number of the social programs, and our budget reflects not only these increases, but any related increased OMPF funding. While the Province announced our 2007 OMPF funding to be \$58.7 million (which is the minimum level of funding for CGS), our budget for this funding is \$59.4 million. North Bay's formula would result in an increase to the minimum stable funding guarantee to \$58.96 million for CGS.

CONCLUSION:

We would recommend support for this petition, with the caveat that all social program expenditures be reconciled by the Province to ensure no further burden be added to taxpayers.

Three areas of the social programs reconciled by the Province are 'frozen' in that the Province has put a ceiling on expenditures it recognizes for grant purposes: administration expenses for both Ontario Works and Child Care programs, plus all of Social Housing. The recommendation in this report asks the Province to reconcile all social programs, based on actual expenditures.

Estimation of Greater Sudbury OMPF Social Programs Grants - 2007

| Step 1: | Actual Costs of Program Delivery | | 2007 Budget | 2006 Actual |
|---------|--|----------|----------------|----------------|
| | Social Program Costs | | | |
| | ODSP Support | | 11,255,707 | 11,011,520 |
| | ODB | | 3,362,343 | 3,029,246 |
| | ODSP Admin | | 1,992,938 | 1,905,792 |
| | OW Support | | 6,391,335 | 5,797,935 |
| | OW Admin | "frozen" | 2,658,823 | 2,653,842 |
| | Child Care Support | | 2,000,502 | 1,977,069 |
| | Child Care Admin | "frozen" | 355,388 | 355,388 |
| | Social Housing | "frozen" | 15,846,834 | 15,846,834 |
| | National Child Benefit | | 800,000 | <u>846,197</u> |
| | Total Social Program Costs | | 44,663,870 | 43,423,823 |
| Step 2: | Social Program Grant Calculation | | | |
| | Total Social Programs Costs | | 44,663,870 | 43,423,823 |
| | 0.178% Tax Rate based on \$10.4B assessment | | (18,594,222) | (18,361,094) |
| | Social Program Grant | | 26,069,648 | 25,062,729 |
| Step 3: | Northern and Rural Social Program Grant Calculation | | | |
| • | Social Program Costs net of Grant | | 18,594,222 | 18,361,094 |
| | Calculation of Tax Threshold | | (19,301,012) | (19,358,393) |
| | based on 13% of 2005 Tax Revenue | | | |
| | Social Program Costs above Threshold (if negative, ent | er "0") | | |
| | Northern and Rural Social Program Grant | | 0 | 0 |
| | | | | |
| | | | | |

| OMPF Social Program Grant | 26,069,648 | 25,062,729 |
|---------------------------|------------|------------|
| | | |

- Step 1 Is gathering the budgeted costs for the Social Programs delivered by the City. It should be noted that the Province recognizes the costs of administering the OW and Childrens' Services only up to a certain level, after which the City funds at 100%. In addition, the costs of the entire Social Housing delivery has been frozen at the 2002 amount recognized by the Province at the time the program 'devolved' to the City. A portion of Social Housing is also funded 100% by the City.
- Step 2 Is the calculation of the Social Program Grant, as follows: the cost of program delivery calculated in Step 1, less an amount the Province calculates can be borne by the municipality on the levy. For 2007, this amount is 1.78% of the total total assessment base of \$10.4 billion or \$18.6 million. In 2006, the calculation was 1.8% of \$10.2 billion assessment. For 2007, the result is a \$26 million grant.
- Step 3 Calculation of the Northern and Rural Social Program Grant is geared toward smaller municipalities. The formula provides a grant to if the cost of program delivery borne by the municipality (the \$18.6 million from Step 2) is greater than 13% of municipal tax revenue as calculated by the Province, based on the latest Financial Information Returns (FIR) filed by the municipality. The calculation includes actual tax revenue received by the municipality, and grossed up Payments in Lieu of taxes from the senior levels of government for 2005 (as 2006 returns are not yet filed). The City of Greater Sudbury does not qualify for this funding.

Estimation of Greater Sudbury OMPF General Municipal Portion - 2007

| | | 2007 Budget | 2006 Actual |
|----------|---|---|-------------------------------|
| Step 1: | Equalization Grant Assessment Equalization Component Farmland and Managed Forest Component | 16,639,030 0 | 17,496,464 0 |
| Step 2: | Northern and Rural Communities Grant Rural Communities Component Northern Communities Component Northern and Rural Social Programs Component Stabilization Component | 0 16,732,705 0 0 | 0 16,307,230 0 0 |
| Step 3: | Police Services Grant | 0 | 0 |
| Step 4: | Phase-In Adjustment | <u>0</u> | <u>0</u> |
| | OMPF Municipal Grant | 33,371,735 | 33,803,694 |
| Data Pro | vided by Province Number of Households Assessment per Household Average Ontario Assessment Policing Costs per Household Rural and Small Community Measure Northern Grant Per Household | 71,203 \$ 146,710 \$ 187,000 \$ 498 13.5% \$ 235 | \$ 185,000 \$ 470 11.3% |
| Step 1 | Assessment Equalization Component calculation is as follows: Difference between Average and CGS Assessment per Household times number of 10,000 times \$58 (187,000 - 146,710 = 40,290 x 71,203 / 10,000 x 58 = For 2006 the calculation was based on \$60, as follows (185,000 - 143,871 = 41,129 x 70,901 / 10,000 x 60 = Farmland and Managed Forest Component does not apply to CGS as these clatiny portion of the total assessment. | 16,639,030 | 17,496,464 |
| Step 2 | Rural Communities Component - applies only to municipalities with a measure of CGS measure is 13.5% (11.3% in 2006). Northern Communities Component - a grant of \$235 per household is part of the OMPF calculation (2006 was \$230). Northern and Rural Social Programs Component - applies only to municipalitie Programs exceed the threshold calculated in Step 3 of the OMPF Social calculation Stabilization Component - given only to municipalities where the OMPF grant de \$150 per household. | 16,732,705 s where the Soon. | 16,307,230 cial |
| Step 3 | Police Services Grant - given only to communities with a rural/small community r | neasure of 75% | or more. |
| Step 4 | Phase In Adjustment - the City of Greater Sudbury is fully phased-in (no major ch funding). | nanges in CRF i | OMPF |