Request for Decision City Council



				Туре	of	Decision				
Meeting Date August 11, 2005					Report Date	July 27, 2005				
Decision Requ	ested	Х	Yes	No		Priority	Х	High	Low	
		Direction Only				Type of Meeting	С	Open	Closed	

Report Title

Taxi, Limousine and Shuttle Transportation By-Law #2003-3

Policy Implication + Budget Impact

This report and recommendation(s) have been reviewed by the Finance Division and the funding source has been identified.

Recommendation

THAT Council appoint a Member of Council to assist in the review of By-Law #2002-3 and who will sit as Chair of the public meeting to receive input about By-law #2003-3 from the public as well as owners and drivers of taxis, limousines and shuttles.

Items to be reviewed at this meeting will be limited to;

- i) Zone review
- ii) Airport service
- iii) Barrier free accessible service

AND FURTHER THAT Council accept the tariff review report and direct staff to implement the new tariff increase of 6% effective September 1, 2005.

Background Attached

Recommendation Continued

Recommended by the Department Head

Doug Nadorozny

General Manager of Growth & Development

Recommended by the C.A.O.

Mark Mieto

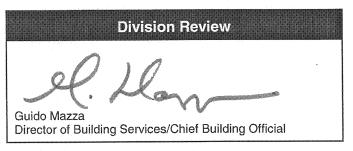
Chief Administrative Officer

6.9

Title: Taxi, Limousine and Shuttle Transportation By-Law #2003-3

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BACKGROUND

On April 28, 2005, Council passed a resolution that the Taxi, Limousine and Shuttle Transportation By-Law #2003-3 be reviewed by Council or a Committee of Council and that staff be instructed to schedule public hearings to receive input from the public as well as the owners and drivers of taxis, limousines and shuttles.

Historical Background

Upon amalgamation, City Council embarked on an extensive overview and consolidation of the area Taxi Bylaws. Council engaged a consultant, Hara & Associates Inc. who are experienced in the review of taxi by-laws throughout Canada to assist in the process. The roughly 3 year process involved the consultant contacting and interviewing owners and drivers to discuss their concerns. Public meetings and customer surveys undertaken by Oracle Research were also conducted. A report was tabled on June 6, 2002, accepted by Council with the current Taxi By-Law drafted and passed on August 12, 2003. The current By-law expires on September 1, 2008, with a Council mandated review after 4 years, in September, 2007. The report prepared by Hara & Associates will be available for Council review together with this report.

Based on the last approximate 2 years of experience with By-law #2003-3, the concerns expressed by owners and drivers of taxis, limousines and shuttles includes:

- A review of the zone system i)
 - Is there a need to maintain the current separate zone system or should the Greater City be opened to all taxis
- Review the provision that requires a pre-arranged fare at the airport for shuttle owners as well as ii) overall airport taxi service in consultation with the Sudbury Airport Community Development Corporation to establish taxi and limousine services consistent with industry standards
- Review the current provisions in the by-law related to barrier-free accessible service. iii)

It is recommended that a public meeting be scheduled in September 2005 to address only these concerns listed above. Staff will then review the by-law and make recommendations on any necessary amendments.

Overall, City staff agree that the by-law is well written and has been very effective to ensure that taxis, limousines and shuttles are maintained to a very high standard. This is evident in our By-law Enforcement bi-annual inspections of the vehicles which show a marked improvement in the quality of these vehicles. However there are a few minor provisions that must be revisited and improved to assist enforcement staff in the administration and enforcement of the by-law.

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TARIFF REVIEW

Taxicab Numbers and Tariff Review

The Taxi, Limousine and Shuttle Transportation By-Law #2003-3 Section 19 states that once a year the Chief Taxi Inspector shall prepare a report that reviews taxicab tariffs and the maximum number of taxicabs licenced to Zone 1 and make recommendations to Council on any needed changes. This review has been undertaken by staff and the following are the results of the study.

Taxicab Numbers in Zone 1

The Chief Taxi Inspector does not recommend a change in the number of taxis in Zone 1 at this time as the number of these licences is sufficient to service Zone 1 at this time.

Taxicabs Tariffs

The Taxi and Limousine study prepared by Hara and Associates recommended that the City of Greater Sudbury implement a Taxi Cost Index (TCI) which would be used by the Chief Taxi Inspector to calculate any required change to Taxicab Tariffs.

The common method of adjusting rates is to use the Consumer Price Index (CPI). However, it is preferable to use the Taxi Cost Index (TCI) because it represents a basket of goods including fuel, vehicles, and insurance that must be purchased. As such City staff have prepared a calculation for a tariff increase using the recommended Taxi Cost Index as contained in Schedule 'J' of By-Law 2003-3 (attached)

TARRIF RECOMMENDATION

When the by-law was implemented in August 2003 the basic rate of inflation suggested a tariff rate increase of 6.7%. However, staff recommended a further discretionary tariff rate increase of 9% for reasons of helping offset capital cost expenditures required by the new by-law to upgrade vehicles to meet the higher standards of safety, equipment, training demanded of the industry.

It is also hoped that some of the additional revenue will also be reflected in the salaries paid to taxi drivers.

Council approved the staff recommendations and the tariffs were adjusted accordingly.

Staff have now reviewed the basic rate of inflation from the benchmark date of March 2002 to April 2005 which shows an increase of 12.8%.

Since the basic rate of inflation in March 2002 was 6.7% then the difference to April 2005 is 6.1%.

Therefore it is recommended that the 2003 tariff be increased by 6% to be implemented September 1, 2005.

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SCHEDULE 'J'

ESTIMATION OF CHANGE IN COST OF OPERATING A TAXICAB

The change in the cost of operating a taxicab shall be estimated using the Cost Index method.¹ It may be calculated using Worksheets A and B of this Schedule. The following steps shall be followed:

Get Recent Cost Data: Obtain the most recent available number for each Proxy Time Series listed in Worksheet B and enter on the same line in Column E.²

Where a designated proxy series has been discontinued by Statistics Canada, the Chief Taxi Inspector may designate a new proxy series, giving first preference to related monthly series available from Statistics Canada. In this case the Chief Taxi Inspector must also replace the Base Value for March 2002 in Column D of the Worksheet with an appropriate value for the newly selected proxy.

- Calculate % Cost Increase of Each Item: Calculate the value for each cell in Column G using numbers from the other columns and the formula (G=[E÷D-1]×100).
- Calculate Current Index Components: Calculate the value for each cell in Column H using numbers from the other columns and the formula (H=[E÷D×B)).
- Calculate Current Cost Index: Total the values in Column H and enter them on line J of Worksheet B.
- Calculate % change in Cost of Operating a Taxicab Since March 2002: Calculate cell K in Worksheet B using the formula.

The result of Step 5 should be reported and considered in review of adjustment to taximeter rates.

^{1.} Explanatory Note: The Cost Index method is intended to be approximate, not exact. It estimates changes in cost by measuring changes in the cost of commodities and services that taxis share with other sectors of the economy. These changes are measured using publicly available statistics, such as components of the Consumer Price Index maintained by Statistics Canada. The Cost Index method is used because it uses data developed at arm's length from the industry, and avoids potentially lengthy and costly enquiries into the operating costs of individual taxicab owners and brokers. The index does not capture any unusual cost increases resulting from new requirements of operators by the Bylaw or administration of the City of Greater Sudbury.

^{2.} As of June 2003 these series are available through the Statistics Canada Internet web site for a nominal fee payable on line by credit card. The information in column B identifies the series within the Statistics Canada CANSIM database

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SCHEDULE J

	W	orksheet A: Calculation of Sudbury	/ Cost	Index		2013
Α	В	C	D	E	G =[E?D-1]?100	H =E?D
Cost Item	Share of Costs - March 2002	Proxy Time Series For Cost Item (With Data Retrieval Information)	Base Value March 2002	Current Value April 2005	Percent Change in Cost Item Since March 2002	Current Value of Index Component
Fuel	12.0%	Consumer Price Index for Gasoline v736363 - Table 326-0001: Consumer price index, 2001 basket content; Ontario; Gasoline (Index, 1992=100)[P106074]	123.4	164.5	33.3	16.0
Repairs & Maintenance	9.6%	Consumer Price Index for Automotive Parts, Repair and Maintenance v736364 - Table 326-0001: Consumer price index, 2001 basket content; Ontario; Automotive vehicle parts, maintenance and repairs (Index, 1992=100)[P106075]		124.6	11.8	10.7
Employed Driver Returns	26.4%	Hourly Wage Transportation & Warehousing v1591431 - Table 281-0029: Average hourly earnings	18.39	19.72	7.2	28.3
Professional Fees	0.3%	for employees paid by the hour (SEPH); Ontario; Excluding overtime; Transportation and warehousing [48-49] (Dollars)[L181190] Consumer Price Index for Auto Insurance v736366 - Table 326-0001: Consumer price index, 2001 basket content; Ontario; Automotive vehicle insurance premiums (Index, 1992=100)[P106077]		19.72	7.2	0.3
Owner Driver Returns	29.2%			19.72	7.2	31.3
Insurance	11.3%			242.6	28.4	14.5
Depreciation	4.0%	Consumer Price Index for Vehicles v736361 - Table 326-0001: Consumer price index,		124.6	0.2	4.0
Return on Investment	1.4%	-2001 basket content; Ontario; Purchase of automotive vehicles (Index, 1992=100)[P106139]	124.4	124.6	0.2	1.4
Dispatch Fees	5.4%	Consumer Price Index - All items v736288 - Table 326-0001: Consumer price index,	119.5	128.0	7.1	5.8
Miscellaneous	0.4%	-2001 basket content; Ontario; All-items (Index, 1992=100)[P106000]	119.5	128.0	7.1	0.4
TOTAL	100.0%					112.8

002
100.0
112.8
12.8%

The comparison period extends from March 2002 to April 2005 (most recent index values available as of July 2005).

These calculations follow the methodology established in By-law 2003-3. Schedule J. Using annual averages of monthly index values will produce different results.

Total of Column H may not sum due to rounding.